



Appendix F

Updated August 9, 2021

State of Illinois and Centers for Disease Control and Prevention (CDC) Guidance for COVID-19 Prevention in P-12 Schools

The State of Illinois has adopted the Centers for Disease Control and Prevention’s (CDC’s) updated Guidance for COVID-19 Prevention in K-12 schools. This guidance applies to all public and nonpublic schools that serve students in prekindergarten through grade 12 (P-12). In alignment with the CDC’s guidance, updated August 5, 2021, that K-12 schools should implement universal indoor masking, the State of Illinois has also issued an updated Executive Order 2021-18 that supports safe in-person learning and requires that masks be worn indoors by all teachers, staff, students, and visitors to P-12 schools, regardless of vaccination status. This updated guidance is currently in effect.

The State of Illinois and CDC’s guidance is meant to help P-12 school administrators and local health officials select appropriate, layered prevention strategies in order to keep in-person learning environments safe for students and staff during times of fluctuating transmission. Answers to the following frequently asked questions (FAQs) build on the CDC’s guidance with recommendations about how to best implement the federal health authority’s recommendations.

In addition to the health and safety reasons for following State and CDC’s guidance, school districts that decide not to follow this guidance should consult with their insurers regarding risk assumption and liability coverage. Insurers may be unwilling to cover liabilities created as a result of failure to adhere to public health guidance.

Major changes to guidance for the 2021-22 school year include the following:

- Promotion of vaccination as the leading public health prevention strategy to end the COVID-19 pandemic.
- Additional emphasis on the importance of offering in-person learning, regardless of whether all of the prevention strategies can be implemented in a school.
- Revised definition of close contacts to guide quarantine procedure.
- Introduction of a Test to Stay alternative to quarantine.
- Alignment with State of Illinois Executive Order 2021-18 on required universal indoor masking in P-12 schools for all teachers, staff, students, and visitors, regardless of vaccination status.

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Vaccination

1. What is the importance of vaccinations in supporting full in-person instruction?

Achieving high levels of COVID-19 vaccination among eligible students, as well as teachers, staff, and household members, is critical to help schools safely resume full operations.

Vaccination is currently the leading public health prevention strategy to end the COVID-19 pandemic. People who are fully vaccinated against COVID-19 are at low risk of symptomatic or severe infection. A growing body of evidence suggests that people who are fully vaccinated against COVID-19 are less likely to have an asymptomatic infection or transmit COVID-19 to others than people who are not fully vaccinated. In most settings, people who are fully vaccinated can safely resume activities they did before the pandemic, except where prevention measures are required by federal, state, local, tribal, or territorial laws, rules, and regulations, including local business and workplace guidance. (See Question 3 about ways schools can determine students’ vaccination status.)

People 12 years and older are now eligible for COVID-19 vaccination. Schools can promote vaccinations among teachers, staff, families, and eligible students by providing information about COVID-19 vaccination, encouraging vaccine trust and confidence, and establishing supportive policies and practices that make getting vaccinated as easy and convenient as possible.

IDPH and ISBE have provided the following resources to support schools in providing and promoting vaccination:

- Hosting a Vaccination Event: Contact information and instructions for hosting a vaccination event at one or more schools.
- Parent Letter: Letter to send to parents and families on either IDPH and ISBE letterhead or district letterhead to communicate about options for eligible children to receive the COVID-19 vaccine if your district does not host a vaccination event.
 - Arabic
 - Chinese Simplified
 - Chinese Traditional
 - Polish
 - Taqalooq
 - Urdu
 - Spanish
- Strategies to Build Vaccine Confidence
- How to Talk About the COVID-19 Vaccine
- COVID-19 Vaccination for Young People FAQs
- Vaccination Options for Children and Families
 - English
 - Spanish
- ICAAP Vaccination Letter

2. Is there a state mandate that students or staff must obtain the COVID-19 vaccine?

Currently, there is no state mandate to obtain the COVID-19 vaccine. However, the CDC and IDPH strongly encourage all individuals eligible for the COVID-19 vaccine to be vaccinated. Vaccination benefits not only the individual, but also schools and communities by reducing transmission. For example, fully vaccinated persons are not required to quarantine if exposed to a case as long as they remain asymptomatic and do not need to maintain physical distance. Fully vaccinated people who have a known exposure to someone with suspected or confirmed COVID-19 should be tested three to five days after exposure and should wear a mask in public indoor settings for 14 days or until they receive a negative test result.

3. How can a school determine if a student is vaccinated?

Schools can choose how they will identify individuals who have been vaccinated and should communicate their strategies and any changes in plans to teachers, to staff, and to families, and directly to older students. For instance, schools may request proof of vaccination from parents for their children or from staff to determine vaccination status. Adults can authorize release of such proof for themselves or their children by completing a request for immunization records (for Chicago residents) from the Illinois Comprehensive Automated Immunization Registry Exchange (I-CARE).

Schools that plan to request voluntary submission of documentation of COVID-19 vaccination status should use the same standard protocols that are used to collect and secure other immunization or health status information from students. The protocol to collect, to secure, to use, and to further disclose this information should comply with relevant statutory and regulatory requirements, including Family Educational Rights and Privacy Act (FERPA) statutory and regulatory requirements.

In addition, local school authorities are permitted to access the statewide immunization database to review student immunization records. Only employees who have direct responsibility for ensuring student compliance with 77 Ill. Adm. Code 665.210 can apply for and receive access to I-CARE, the statewide system. No access will be granted to other personnel, such as superintendents or human resource managers. All individuals with I-CARE access are subject to all requirements and penalties authorized by the Health Insurance Portability and Accountability Act of 1996 (HIPAA). School employees may apply for access to I-CARE by following the instructions in the I-CARE access enrollment packet. Contact I-CARE program staff via email at dph.icare@illinois.gov for more information.

Masking

4. Who must wear masks in schools?

Everyone. Executive Order 2021-18 requires that all teachers, staff, students, and visitors to P-12 schools wear a mask while indoors, regardless of vaccination status.

The following categories of people are exempted from the requirement to wear a mask:

- Children under 2 years of age.
- A person who cannot wear a mask or cannot safely wear a mask because of a disability as defined by the Americans with Disabilities Act (ADA) (42 U.S.C. 12101 et seq.). Discuss the possibility of reasonable accommodation with staff or students who are not fully vaccinated who are unable to wear a mask, or who have difficulty wearing certain types of masks because of a disability.
- A person for whom wearing a mask would create a risk to workplace health, safety, or job duty as determined by the relevant workplace safety guidelines or federal regulations.

The State and CDC Order continue to require passengers and drivers to wear masks on school buses.

Appropriate mask use (i.e., coverin over face AND nose, correct fit across the face and the correct material used for masking) is essential to prevent transmission. Please see the CDC Guide to Masks.

5. Are masks required during extracurricular activities?

Yes, when indoors. All teachers, staff, students, and visitors, regardless of vaccination status, must wear a mask while indoors at school, including during sports and other extracurricular activities. All individuals, regardless of vaccination status, may remove masks during sports and other extracurricular activities conducted outdoors. CDC recommends that people who are not fully vaccinated wear a mask in crowded outdoor settings or during activities that involve sustained close contact with other people who are not fully vaccinated, especially in communities with substantial to high transmission (see Question 14 for more information on levels of transmission). Those who are fully vaccinated may also wear masks outdoors when in crowded environments, should they wish to do so.

See the IDPH sports guidelines for more information.

Physical Distancing

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6. What are the CDC's physical distancing recommendations for individuals in classrooms?

CDC recommends schools maintain at least 3 feet of physical distance between students within classrooms to reduce transmission risk. Because of the importance of in-person learning, schools where not everyone is fully vaccinated should implement physical distancing to the extent possible within their structures (in addition to other prevention strategies), but should not exclude students from in-person learning to keep a minimum distance requirement.

7. What additional prevention measures should schools adopt if maintaining physical distancing of at least 3 feet between students is not feasible in their facilities?

When it is not possible to maintain recommended physical distancing of at least 3 feet between students, 6 feet between students and teachers/staff, and 6 feet between teachers/staff who are not fully vaccinated, such as when schools cannot fully re-open while maintaining these distances, the other layered prevention strategies play an even more critical role, such as universal indoor masking (required for everyone in P-12 schools); screening testing; cohorting; improved ventilation; handwashing; covering coughs and sneezes; staying home when sick with symptoms of infectious illness, including COVID-19; and regular cleaning to help reduce transmission risk.

8. What are the CDC's physical distancing recommendations for cafeterias and other areas where food is consumed?

Schools should maximize physical distance as much as possible when students are moving through the food service line and while eating (especially indoors). Using additional spaces outside of the cafeteria for mealtime seating such as the gymnasium or outdoor seating can help facilitate distancing. Note: students, teachers, and staff who are fully vaccinated do not need to distance while eating. Schools may wish to consider "staggering" schedules for arrivals/dismissals, hall passing periods, mealtimes, bathroom breaks, etc., to ensure the safety of unvaccinated students and staff. Additionally, risk of transmission may be decreased by improved ventilation strategies per CDC guidance, such as open windows and fans (weather permitting). Staff and students should abstain from physical contact, including, but not limited to, handshakes, high fives, and hugs.

Testing

9. How can testing be used to support in-person instruction?

Screening tests for SARS-CoV-2 can support in-person learning by identifying infected persons who are asymptomatic and without known or suspected exposure to SARS-CoV-2. Screening tests are performed to identify persons who may be contagious so that measures can be taken to prevent further transmission. Screening testing should be offered to students who have not been fully vaccinated when community transmission is at moderate, substantial, or high levels (Table 1 in the CDC guidance: "Screening Testing Recommendations for K-12 Schools by Level of Community Transmission"). At any level of community transmission, screening testing should be offered to all teachers and staff who have not been fully vaccinated.

IDPH recommends schools acquire parental consent for student testing at the beginning of the school year to accommodate outbreak testing should the need arise. For schools partnering with

SHIELD Illinois for weekly screening, outbreak testing is included in the testing program. For districts without weekly screening, outbreak only testing through SHIELD Illinois is available by contacting Beth Heller, bheller@uillinois.edu. However, prioritization of outbreak testing will be given to districts with weekly screening programs. Schools can also utilize BinaxNOW rapid antigen testing for their outbreak response by emailing dph.antigentesting@illinois.gov.

The state of Illinois has made testing available free of charge to all schools in Illinois through SHIELD Illinois. Those interested in establishing a P-12 testing program using the SHIELD Illinois saliva test should contact Beth Heller, senior director of External Affairs for SHIELD Illinois, at bheller@uillinois.edu. Note: SHIELD Illinois is also able to offer BinaxNOW rapid antigen testing along with its weekly saliva testing program. Those interested in implementing a P-12 testing program using the BinaxNOW rapid antigen test should email dph.antigentesting@illinois.gov. (See the [IDPH Interim Guidance on Testing for COVID-19 in Community Settings and Schools](#) for complete information on testing.)

Additionally, testing can be used to keep students in school when identified as classroom close contact through the Test to Stay protocol. This allows asymptomatic students to avoid quarantine by testing on days one, three, five and seven after exposure as long as they continue to test negative. For complete details on the Test to Stay protocol, see [Question 12](#) below.

10. How can testing be used to support participation in extracurricular activities?

To facilitate safe participation in sports, extracurricular activities, and other activities with elevated risk (such as activities that involve singing, shouting, band, and exercise that could lead to increased exhalation), CDC recommends schools implement screening testing for participants who are not fully vaccinated. In areas with low transmission, schools should routinely test student athletes, extracurricular participants, coaches, and trainers, and other people (such as adult volunteers) who are not fully vaccinated and could come into close contact with others during these activities. Schools should implement screening testing of participants who are not fully vaccinated up to 24 hours before sporting, competition, or extracurricular events (e.g., competitions). Schools can use different screening testing strategies for lower-risk sports. [Higher-risk sports](#) and extracurricular activities (those that involve singing, shouting, band, or exercise, especially when conducted indoors) should be virtual or canceled in areas of high community transmission unless all participants are fully vaccinated. For more information on sports, see the [IDPH sports guidelines](#). For additional information on CDC K-12 screening testing recommendations, see table 1 of the new [CDC Guidance for COVID-19 Prevention in K-12 Schools](#).

Contract Tracing and Quarantine

11. How are close contacts determined in school?

Contact tracing is used by health departments to prevent the spread of infectious diseases. In general, contact tracing involves identifying people who have a confirmed or probable case of COVID-19 (cases) and people who they came in contact with (close contacts) and working with them to interrupt disease spread. This includes asking people with COVID-19 to [isolate](#) and their contacts to [quarantine](#) at home voluntarily. Fully vaccinated persons who remain asymptomatic and those with documented COVID-19 infection within the past 90 days are excluded from quarantine. However, the new CDC guidance recommends that fully vaccinated persons test three to five days

after the known exposure and wear a mask in public indoor settings for 14 days after exposure or until a negative test result.

In Illinois, contact tracing in combination with isolation and quarantine is required per Part 690 Control of Communicable Disease Code, Subpart I. Further, the Communicable Disease Code also requires mandatory reporting of any suspect, confirmed or probable case of COVID-19 to the local health department immediately (within 3 hours).

For all individuals where exposure occurred outside of the classroom setting and for teachers, staff and adults in the indoor P-12 classroom setting, CDC defines a close contact as an individual not fully vaccinated against COVID-19 who was within 6 feet of an infected person for a cumulative total of 15 minutes or more over a 24-hour period. For students in the indoor classroom setting, contacts who were within 3 to 6 feet of an infected student do not require quarantine as long as both the case and the contact were consistently masked. If they were not consistently masked, then close contacts are classroom students who were within 6 feet of the infected student for a cumulative total of 15 minutes or more over a 24-hour period.

In general, individuals who are solely exposed to a confirmed case while outdoors should not be considered close contacts.

The longer a person is exposed to an infected person, the higher the risk of exposure/transmission. The infectious period of close contact begins two calendar days before the onset of symptoms (for a symptomatic person) or two calendar days before the positive sample was obtained (for an asymptomatic person). If the case was symptomatic (e.g., coughing, sneezing), persons with briefer periods of exposure may also be considered contacts, as determined by local health departments. Persons who have had lab-confirmed COVID-19 within the past 90 days or those fully vaccinated who remain asymptomatic, according to CDC guidelines, are not required to quarantine if identified as a close contact to a confirmed case.

Local health departments are the final authority on identifying close contacts.

12. What options are available for unvaccinated students to return to school from quarantine after an exposure?

The local health department will make the final determination on who is to be quarantined and for how long. They also may determine that a close contact is not a candidate for modified quarantine due to a high-risk exposure (e.g., sustained close contact without masking).

- **Option 1:**¹ Quarantine at home for 14 calendar days. Date of last exposure is considered day 0.
- **Option 2:**² Quarantine for 10 calendar days after the close contact's last exposure to the COVID-19 case. Date of last exposure is considered day 0.

¹ See CDC guidance on when to quarantine: "Stay home for 14 days after your last contact with a person who has COVID-19."

² See CDC guidance on when to quarantine: "Your local public health authorities make the final decisions about how long quarantine should last, based on local conditions and needs. Follow the recommendations of your local public health department if you need to quarantine. Options they will consider include stopping quarantine after day 10 without testing."

- The individual may end quarantine after day 10 if no symptoms of COVID-19 developed during daily monitoring.
- SARS-CoV-2 PCR testing is recommended and may be required by the local health department.
- The individual can maintain physical distancing and masking at all times when returning to school; for classrooms where masking is strictly adhered to as required, physical distance of 3 to 6 feet is acceptable for return.
- **Option 3:**³ Quarantine period is for seven calendar days after the last exposure if:
 - No symptoms developed during daily monitoring AND the individual has a negative SARS-CoV-2 diagnostic test (PCR) that was collected within 48 hours of exposure day 7 (starting on day 6 or after).
 - The individual is responsible for obtaining a copy of the negative results for documentation purposes.
 - The individual can maintain physical distancing and masking at all times when returning to school; for classrooms where masking is strictly adhered to as required, physical distance of 3 to 6 feet is acceptable for return.
- **Option 4:** Test to Stay Strategy, as has been documented by CDC,⁴ if schools test close contacts, as defined above, on days one, three, five, and seven from date of exposure by a PCR or rapid antigen or molecular emergency use authorization (EUA)-approved test, close contacts are permitted to remain in the classroom as long as the results are negative. (See IDPH's Interim Guidance on Testing for COVID-19 in Community Settings and Schools for specific details on testing in schools.)
 - Test to Stay is only applicable when both the COVID-19-confirmed case and close contact were engaged in consistent and correct use of well-fitting masks, regardless of vaccination status (universal masking), as required by Executive Order 2021-18.
 - Test to Stay may be used for any indoor exposure, with the exception of household exposures, for both students and staff who are not fully vaccinated.
 - Students or staff who are not fully vaccinated and engaged in Test to Stay after an exposure may participate in extracurricular activities. Local health departments have the authority to order a classroom-only Test-to-Stay protocol after assessing the risk of an individual situation.
 - However, if the close contact is identified five days or more from the date of exposure, adjust testing accordingly, ideally on days five and seven after the last exposure.
 - When testing in the outlined cadence is not possible due to weekends and holidays, students and staff who are not fully vaccinated should be tested at the earliest possible opportunity.
 - At the conclusion of the Test to Stay modified quarantine period, the school should notify the local health department that the individual has successfully completed testing and remained negative.

³ See CDC guidance on when to quarantine: "Your local public health authorities make the final decisions about how long quarantine should last, based on local conditions and needs. Follow the recommendations of your local public health department if you need to quarantine. Options they will consider include stopping quarantine... after day 7 after receiving a negative test result (test must occur on day 5 or later)."

⁴ Lanier, W. A., Babitz, K. D., Collingwood, A., Graul, M. F., Dickson, S., Cunningham, L., Dunn, A. C., MacKellar, D., & Hersh, A. L. (2021, May 28). COVID-19 testing to sustain in-person instruction and extracurricular activities in high schools – Utah, November 2020-March 2021. *Morbidity and Mortality Weekly Report*, 70(21), 785-791. <http://dx.doi.org/10.15585/mmwr.mm7021e2>

- Local health departments have the authority to assess high-risk exposures and order a traditional quarantine without the option for Test to Stay.
- If at any time the student tests positive or becomes symptomatic, they should be immediately isolated and sent home, and the local health department notified.

Regardless of when an individual ends quarantine, daily symptom monitoring should continue through calendar day 14 after the exposure. Individuals should continue to adhere to recommended mitigation strategies, including proper and consistent mask use, physical distancing, hand hygiene, cough hygiene, environmental cleaning and disinfection, avoiding crowds and sick people, and ensuring adequate indoor ventilation. **If any symptoms develop during or after ending quarantine, the individual should immediately self-isolate** and contact their local health department or healthcare provider to report their symptoms. The health department can provide guidance on how to safely quarantine and isolate within the household.

Determining Prevention Strategies

13. How should schools apply the CDC’s recommended layered prevention strategies?

In alignment with CDC guidance, the State of Illinois has issued an updated [Executive Order 2021-18](#) that requires that masks be worn indoors by all teachers, staff, students, and visitors to P-12 schools, regardless of vaccination status. The State of Illinois also requires all public and nonpublic schools to comply with contact tracing, in combination with isolation and quarantine, as directed by state and local public health departments.

In addition to [consistent and correct universal indoor mask use](#) and [contact tracing, isolation, and quarantine](#) requirements, the following COVID-19 prevention strategies remain critical to protect students, teachers, and staff who are not fully vaccinated, especially in areas of moderate to high community transmission levels.

- [Promoting vaccination](#)
- [Physical distancing](#)
- [Screening testing to promptly identify cases, clusters, and outbreaks](#)
- [Ventilation](#)
- [Handwashing and respiratory etiquette](#)
- [Staying home when sick and getting tested](#)
- [Cleaning and disinfection](#)

According to the [CDC](#), children should return to full-time in-person learning with proper prevention strategies in place. Understanding that schools and communities can be differently situated, the updated K-12 guidance from the CDC stresses the importance of offering in-person learning, regardless of whether all of the prevention strategies can be implemented at a particular school. Schools should work with [local public health officials](#) to determine which prevention strategies are needed in addition to the required strategies by evaluating local [levels of community transmission](#) (i.e., low, moderate, substantial, or high; see [Question 14](#) below) and local [vaccine coverage](#) (see [Question 15](#) below). Data can also be found on IDPH’s website for [school metrics](#), which includes county-level case rates and [community vaccination](#) rates.

The [CDC K-12 schools guidance](#) references an array of recommended prevention strategies in the context of keeping students and stay safe: “Schools will have a mixed population of both people

who are fully vaccinated and people who are not fully vaccinated. Elementary schools primarily serve children under 12 years of age who are not eligible for the COVID-19 vaccine at this time. Other schools (e.g., middle schools, K-8 schools) may also have students who are not yet eligible for COVID-19 vaccination. Some schools (e.g., high schools) may have a low percentage of students and staff fully vaccinated despite vaccine eligibility. These variations require K-12 administrators to make decisions about the use of COVID-19 prevention strategies in their schools to protect people who are not fully vaccinated .”

If school administrators, in consultation with local public health officials, decide to remove any of the recommended rather than required prevention strategies for their school based on local conditions, they should remove them one at a time and monitor closely (with adequate testing through the school and/or community) for any increases in COVID-19 cases. Required prevention strategies may not be removed at any time. (Review IDPH answers to [FAQs on COVID-19 testing in schools](#) for more information.) Schools should communicate their strategies and any changes in plans to teachers, staff, families, and directly to older students, using accessible materials and communication channels, in a language and at a literacy level that teachers, staff, students, and families understand.

Here are educational examples to assist schools in determining how to use prevention strategies to protect students and staff, as informed by local public health conditions:

- A school in a community with substantial (50-99 new cases per 100,000 population in the last 7 days) or high transmission (≥ 100 new cases per 100,000 population in the last 7 days), with low teacher, staff, or student vaccination coverage (e.g., $<30\%$ of eligible population is fully vaccinated), and **with** a screening testing program in place may need to lessen physical distancing (to ensure all students can access in-person learning).
- A school in a community with substantial or high transmission, with a low teacher, staff, or student vaccination rate, and **without** a screening testing program should continue to maximize physical distancing.
- A school in a community with moderate transmission (10-49 new cases per 100,000 population in the last 7 days), with moderate vaccination coverage (e.g., 40-60% of eligible population is fully vaccinated), and **with** a screening testing program in place could decide to suspend screening testing for the general student body but will continue screening for staff and students involved in higher-risk extracurricular activities until vaccine coverage increases or transmission decreases or both.
- A school in a community with low transmission (<10 new cases per 100,000 population in the last 7 days) and a high vaccination rate (e.g., $\geq 70\%$ of eligible population is fully vaccinated) could consider either no longer requiring physical distancing or suspending screening testing for students.

The considerations listed above are intended to serve as examples of how school administrators may use information about local public health conditions to inform decision-making. They are not intended to serve as a definitive state-recommended framework to determine how to adjust mitigation strategies.

14. How can schools determine what level of transmission is occurring in their community?

Schools can review data from the [CDC](#) or [IDPH](#) to find recent information on the number of new COVID-19 cases per 100,000 population in the previous week. CDC defines community transmission as low, moderate, substantial, or high as follows:

	Low Transmission (blue)	Moderate Transmission (yellow)	Substantial Transmission (orange)	High Transmission (red)
Total new cases per 100,000 persons in the past 7 days	0-9.99	10-49.99	50-99.99	≥ 100

Schools should contact their [local health departments](#) for more information and guidance to assess local public health conditions.

15. How can schools determine vaccine coverage in their community?

Schools can review data from the [CDC](#) or [IDPH](#) to find recent information on the number and proportion of residents in their community who are fully vaccinated against COVID-19. CDC data reporting shows county-level vaccine coverage data according to the following tiers: 0-29.9%, 30-39.9%, 40-49.9%, 50-69.9%, and 70%+.

Schools should contact their [local health departments](#) for more information and guidance to assess local public health conditions.

16. What are the CDC’s requirements and recommendations for school buses and other school-related transportation?

The CDC issued an [Order](#), effective as of February 2, 2021, that requires all individuals to wear a mask on public transportation to prevent the spread of the virus that causes COVID-19. The [CDC’s Order](#) applies to all public transportation conveyances, including school buses. In addition to consistent and correct universal indoor mask use in all P-12 schools, as required by State of Illinois [Executive Order 2021-18](#) passengers and drivers **must** wear a mask on school buses, including on buses operated by public and nonpublic school systems, subject to the exclusions and exemptions in CDC’s order.

There is no COVID-19-related capacity limit for passengers on school buses. During transportation, open or crack windows in buses and other forms of transportation, if doing so does not pose a safety risk. Keeping windows open a few inches improves air circulation.